INDIAN NATIONS COUNCIL OF GOVERNMENTS
BOARD OF DIRECTORS REGULAR MEETING HELD
Tuesday, June 9, 2026, at 1:30 p.m.

Minutes

1. Call to Order

A regular meeting of the Board of Directors of the Indian Nations Council of Governments was held on Tuesday, June 9, 2026, at 1:30 p.m., 1 West 3rd Street, Williams Tower I, Plaza Level, Saint Francis Health System Conference Room, Tulsa, Oklahoma. Pursuant to the Open Meeting Law, the agenda was posted with the Tulsa County Clerk on June 5, 2026. The meeting was called to order by the Vice Chair, Chris Benge, and a quorum was declared.

Members Present:

Anthony Archie – City of Tulsa
Mike Burdge – Sand Springs
Ron Burrows – Rogers County
Julie Casteen – Coweta
Sarah Davis – City of Tulsa
Lisa Ford – Broken Arrow
Robert Gardner – Tulsa County
Craig Henderson – Sapulpa
Karen Keith – Tulsa County
Mike Miller – City of Tulsa
Monroe Nichols – City of Tulsa
Stan Sallee – Tulsa County
Bobby Schultz – Bixby
Larry Shafer – Collinsville
Lonnie Sims – Tulsa County
Michael Spurgeon – Broken Arrow
Newt Stephens – Creek County
Shane Stone – City of Tulsa
Candy Thomas – Osage Nation
David Tillotson – Glenpool
Mark Whinnery – Creek County Towns
Michael Willis – Tulsa County

Staff Present:

LaDonna Brewer
Rich Brierre
Braden Cale
Thomas Dow
Brad Gemeinhart
Barbara Gibson
Jared Hurst
Andrew Kim
Ty Simmons
Henry Wilson

Guests:

Kenneth Corn
Thomas Martinez
Covy Murray
Mike Carter
Joshua Sharum
David Weatherford

2. Approval of Minutes of INCOG Board meeting May 12, 2026

Upon motion duly made by Mr. Burdge and seconded by Mr. Willis the Board voted to approve the minutes of May 12, 2026. Motion carried.

Aye: Archie, Burdge, Burrows, Casteen, Davis, Ford, Henderson, Miller, Nichols, Sallee, Schultz, Shafer, Sims, Spurgeon, Stephens, Stone, Thomas, Whinnery, Willis
Nay: None
Abstain: None

3. Staff Report *[Ms. Keith, Mr. Gardner, and Mr. Tillitson arrived]*

Rich Brierre presented this item to the Board.

Transportation Program

US Department of Transportation issued a call for projects for Safe Streets and Roads for All program. The application deadline was May 16th. The City of Tulsa and City of Catoosa have applied for Planning grants and Creek County has applied for an Implementation grant which includes projects in Bristow.

Community and Economic Development

We are also working with the City of Tulsa on an EDA Disaster Supplemental Grant request for funding to assist with the new Tulsa Public Safety Center. We anticipate that the grant request will be submitted later this month. We are also finalizing a consensus recommendation to ODOC and the Governor's office in recommending census tracts for designation as federal Opportunity Zones working with other regional economic development organizations. Only 25% of the eligible tracts can be designated. The effort is to be more strategic than the process 10 years ago with the initial round of Opportunity Zone designations. The Governor has 90 days after July 1st to nominate census tracts. Opportunity zones provide for tax advantaged investments in designated areas.

Regional 9-1-1 Board

The Oklahoma 9-1-1 Management Authority has approved a major grant for the Regional 9-1-1 Management Authority for new call handling equipment and network solutions. The grant amount is $2,500,000 with match of $625,000 provided by the authority. This will allow a major upgrade in equipment for public safety answering points of the 13 members of the regional board. Mr. Brierre recognized Jared Hurst for his efforts in writing the grant application.

National Association of Regional Councils Annual Conference

We are in our third day of hosting the 60th Annual Conference and Exhibition of the National Association of Regional Councils – NARC. A great amount of effort went into the planning of the event including securing numerous sponsors, speakers, and mobile tours. Over 200 attendees are here, many vising Tulsa for the first time from regional councils across the country. Mr. Brierre thanked Brad Gemeinhart, Claudia Brierre, and Chase Phillips for all their work in making the conference a success.

4. Transportation Program

A. FFY2026-29 Transportation Improvement Program (TIP) Amendments

Braden Cale presented three amendments to the FY2026-29 Transportation Improvement Program (TIP) for Board approval. The amendments include projects advancing to the construction phase with anticipated August 2026 letting dates: retaining and sound wall repairs on State Highway 117 in Creek County, general bridge improvements to Tulsa County, and intersection rehabilitation at 71st Street and Sheridan Road in Tulsa County. The Board was asked to approve the TIP amendments as presented.

Upon motion duly made by Mr. Burdge and seconded by Ms. Davis to approve the TIP amendments as presented. Motion carried.

Aye: Archie, Burdge, Burrows, Casteen, Davis, Ford, Gardner, Henderson, Keith, Miller, Nichols, Sallee, Schultz, Shafer, Sims, Spurgeon, Stephens, Stone, Thomas, Tillotson, Whinnery, Willis

Nay: None

Abstain: None

B. <u>FY2027 Unified Planning Work Program</u>

Thomas Dow presented the FY2027 Unified Planning Work Program. INCOG is required to prepare and adopt each year as the designated Metropolitan Planning Organization (MPO) for the Tulsa region. The UPWP outlines how federal planning funds will be used to support MPO activities during the coming year. Funding includes approximately $1.7 million from the Federal Highway Administration's planning program, approximately $740,000 from the Federal Transit Administration's Section 5303 program, and $300,000 in Congestion Mitigation and Air Quality (CMAQ) funds for INCOG planning activities, with additional CMAQ funds remaining available for future projects. The work program identifies key planning initiatives, including completion of the Congestion Management Process update and the beginning of work on the next Metropolitan Transportation Plan, which will be updated over the next 18 months. The Board was asked to approve the UPWP.

Upon motion duly made by Mr. Stephens and seconded by Mr. Burdge the Board voted to approve the UPWP as presented. Motion carried.

Aye: Archie, Burdge, Burrows, Casteen, Davis, Ford, Gardner, Henderson, Keith, Miller, Nichols, Sallee, Schultz, Shafer, Sims, Spurgeon, Stephens, Stone, Thomas, Tillotson, Whinnery, Willis
Nay: None
Abstain: None

C. <u>Joint Certification Statement</u>

Thomas Dow presented this item. He reported that the Board considered the annual Metropolitan Planning Organization (MPO) self-certification, which is required by federal law. He reported that INCOG has completed the necessary activities to demonstrate compliance with all applicable federal laws, regulations, and requirements governing MPOs. A summary of the compliance activities is included in the Joint Certification Statement. The Board was asked to approve the Joint Certification Statement. A copy of the joint certification Statement was included in the agenda packet.

Upon motion duly made by Mr. Shafer and seconded by Mr. Burrows, the Board voted to approve the Joint Certification Statement as presented. Motion carried.

Aye: Archie, Burdge, Burrows, Casteen, Davis, Ford, Gardner, Henderson, Keith, Miller, Nichols, Sallee, Schultz, Shafer, Sims, Spurgeon, Stephens, Stone, Thomas, Tillotson, Whinnery, Willis
Nay: None
Abstain: None

D. <u>Resolution for Federal Transit Administration (Section 5303) Planning Grant</u>

Thomas Dow presented the Resolution for Federal Transit Administration (Section 5303) Planning Grant agreement. He explained that authorization is required each year to allow the Executive Director to accept and administer the federal planning funds received from the Federal Transit Administration. A copy of the resolution was included in the agenda packet. The Board was asked to approve resolution for the FTA (Section 5303) planning grant.

Upon motion duly made by Mr. Burdge and seconded by Mr. Willis, the Board voted to approve the Resolution for the Federal Transit Administration (Section 5303) Planning Grant as presented. Motion carried.

Aye: Archie, Burdge, Burrows, Casteen, Davis, Ford, Gardner, Henderson, Keith, Miller, Nichols, Sallee, Schultz, Shafer, Sims, Spurgeon, Stephens, Stone, Thomas, Tillotson, Whinnery, Willis
Nay: None
Abstain: None

E. <u>Cooperative Agreement between Oklahoma Department of Transportation (ODOT) and INCOG For Travel time Data</u>
Mr. Dow presented the Cooperative Agreement between ODOT and INCOG for Travel time Data. He explained that the data is used to calibrate INCOG's regional travel demand model and support transportation planning activities throughout the region. The agreement formalizes ODOT's provision of the data to INCOG. A copy of the Cooperative Agreement was included in the agenda packet. The Board was asked to approve the Cooperative Agreement between ODOT and INCOG for Travel Time Data.

Upon motion duly made by Ms. Keith and seconded by Mr. Burdge, the Board voted to approve the Cooperative Agreement between Oklahoma Department of Transportation and INCOG for Travel Time Data. Motion carried.

Aye: Archie, Burdge, Burrows, Casteen, Davis, Ford, Gardner, Henderson, Keith, Miller, Nichols, Sallee, Schultz, Shafer, Sims, Spurgeon, Stephens, Stone, Thomas, Tillotson, Whinnery, Willis
Nay: None
Abstain: None

5. Approval of the FY2027 INCOG Work Program and Budget

Rich Brierre presented the proposed FY 2027 Work Program and Operating Budget, which had previously been reviewed by the Executive Committee. He highlighted major transportation initiatives, including the development of the next Metropolitan Transportation Plan, continued administration of the Transportation Improvement Program (TIP), completion of the Congestion Management Process and GO Plan updates, management of federal transportation funding programs, and continued implementation of Community Development Block Grant (CDBG), HOME, Economic Development Administration (EDA), REAP, and Older Americans Act programs; environmental initiatives such as the Ozone Alert and Stormwater Management programs; rural fire protection assistance; GIS mapping services; legislative support through CTAG; and planning services for Tulsa County.

Mr. Brierre reviewed the proposed FY 2027 budget, consisting of an $8.4 million operating budget and a $13.1 million pass-through budget. The operating budget reflects a 4.3% increase over the prior year, primarily due to increases in federal and state grant funding, while the pass-through budget shows a slight decrease. The budget includes no increase in employee health benefit costs and provides for a 4% staff salary increase. He also explained the funding sources for special programs and the annual population estimates used to calculate assessments. The Executive Committee recommended approval of the FY 2027 Work Program and Budget for subsequent consideration by the INCOG General Assembly. The Board was asked to approve the FY2027 Work Program and Budget.

Upon motion duly made by Mr. Burdge and seconded by Mr. Nichols, the Board voted to approve the FY2027 Work Program and Budget as presented. Motion carried.

Aye: Archie, Burdge, Burrows, Casteen, Davis, Ford, Gardner, Henderson, Keith, Miller, Nichols, Sallee, Schultz, Shafer, Sims, Spurgeon, Stephens, Stone, Thomas, Tillotson, Whinnery,

Willis
Nay: None
Abstain: None

6. Contracts

Mr. Brierre presented this item to the Board.

A. Receivables:
1. Metropolitan Environmental Trust – Staff Services $524,164 (last year $505,430)
2. Oklahoma Association of Regional Councils (OARC) – Oklahoma Rural Fire Defense Program - $100,000 (last year $100,000)
3. Oklahoma Department of Commerce – Rural Economic Action Plan (REAP) Program $3,000,000 (last year $3,000,000)
4. Oklahoma Department of Transportation FY2027 – Transportation Planning Services FHWA PL - $1,743,507 (last year $1,700,000)
5. Oklahoma Department of Transportation – Congestion Mitigation and Air Quality (CMAQ) - $300,000 (JP19017(21) (last year $950,000)
6. Oklahoma Department of Transportation – Congestion Mitigation and Air Quality (CMAQ) – Contract extensions to five grant agreements [JP19017(13), JP19017(17), JP19017(18), JP19017(19), JP19017(21)] to June 30, 2027
7. Oklahoma Highway Safety Office (OHSO) – Travel With Care Program - $211,710 (last year $162,300)

B. Expenditures:
1. Slipstream Group, Inc. – Administrative and technical assistance for C-PACE Program – extend contract through June 30, 2027
2. Nancy Graham – Professional Services Agreement for project management for C-PACE – $36,000 (last year $36,000)
3. Congestion Mitigation and Air Quality projects – Public fleet conversion and alternative fuels and charging Infrastructure – Extend contracts to June 30, 2027:
   a. Broken Arrow Public Schools – Propane fueling station and fuel management system
   b. Broken Arrow Public Schools – Replace diesel powered buses
   c. City of Tulsa – Purchase 10 electric powered vehicles
   d. Metropolitan Tulsa Transportation Authority (MTTA) – Purchase of 4 electric powered vehicles and charging infrastructure
   e. Rogers County – Rogers County Courthouse/Route 66 public charging infrastructure
   f. Rogers County – Electric vehicle fleet conversion and charging infrastructure
4. EcoInteractive by SOVRA – Transportation TIP and Project Management Software (Tracker SaaS Solutions) Subscription (year 1 of 3-year program) - $64,750 (new)
5. Halff and Associates – Planning support services for Community Energy Strategic Plans (Energy Efficiency and Conservation Block Grant Program) – not to exceed $98,500 (new)

Upon motion duly made by Ms. Davis and seconded by Mr. Burdge the Board voted to approve the contract as presented. Motion carried.

Aye: Archie, Burdge, Burrows, Casteen, Davis, Ford, Gardner, Henderson, Keith, Miller, Nichols, Sallee, Shafer, Sims, Spurgeon, Stephens, Stone, Thomas, Tillotson, Whinnery, Willis
Nay: None
Abstain: Mr. Schultz

7. New Business

No new business.

8. **Consider and vote to enter Executive Session of the INCOG Board of Directors for the purpose of discussion of a candidate for the INCOG Executive Director position and the possible appointment thereof as authorized by 15 O.S. § 307 (B)(1) of the Open Meetings Act.**

A motion was duly made by Mr. Burdge and seconded by Ms. Keith to enter executive session. Motion carried.

Aye: Archie, Burdge, Burrows, Casteen, Davis, Ford, Gardner, Henderson, Keith, Miller, Nichols, Sallee, Schultz, Shafer, Sims, Spurgeon, Stephens, Stone, Thomas, Tillotson, Whinnery, Willis
Nay: None
Abstain: None

Entered Executive session at 2:05 p.m.

[Mr. Nichols left the executive session at 2:30 p.m. and Mr. Archie left the executive session at 2:39]

A motion was duly made by Ms. Keith and seconded by Mr. Shafer to exit executive session. Motion carried.

Aye: Burdge, Burrows, Casteen, Davis, Ford, Gardner, Henderson, Keith, Miller, Sallee, Schultz, Shafer, Sims, Spurgeon, Stephens, Stone, Thomas, Tillotson, Whinnery, Willis
Nay: None
Abstain: None

9. **Consideration and possible action regarding matters discussed in Executive Session related to the Executive Director position.**

A motion was duly made by Mr. Stephens to appoint Kenneth Corn as Executive Director of INCOG and seconded by Mr. Spurgeon. Motion Carried

Aye: Burdge, Burrows, Casteen, Davis, Ford, Gardner, Henderson, Keith, Miller, Sallee, Schultz, Shafer, Sims, Spurgeon, Stephens, Stone, Thomas, Tillotson, Whinnery, Willis
Nay: None
Abstain: None

10. **Adjourn**

There being no further business the meeting was adjourned.